MEMORANDUM

TO: Transportation, Infrastructure, Energy & Environment Committee

Michael Faden, Senior Legislative Attorney Amanda Mihill, Legislative Attorney FROM:

SUBJECT: Public Hearing: Bill 41-12, Streets and Roads – Roadside Trees - Protection

Bill 41-12, Streets and Roads – Roadside Trees - Protection, sponsored by Councilmembers Berliner and Elrich, was introduced on December 11, 2012. A Transportation, Infrastructure, Energy and Environment Committee worksession is tentatively scheduled for January 28, 2013 at 9:30 a.m., along with Bill 35-12, Trees – Tree Canopy Conservation.

Bill 41-12 would require certain applicants to obtain a permit for certain roadside tree activities as part of the existing right-of-way permit that the Department of Permitting Services issues, would authorize the Department of Transportation to create a tree replacement fund to pay for needed roadside trees, and would direct the County Executive to adopt regulations further specifying roadside tree work standards.

This Bill would implement a 2009 state law (2009 Laws of Maryland Chapter 289, codified at Maryland Code, Nat. Res. Art. §5-403(d)-(e)), which gave counties the authority to supplement state laws governing roadside trees. It has been the subject of extensive pre-introduction discussions with staff from relevant County Departments and other stakeholders.

This packet contains:	<u>Circle #</u>
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F:\LAW\BILLS\1241 Streets And Roads-Roadside Trees\Public Hearing Memo.Doc

Bill No	41-12	
Concerning:	Streets and Roads	_
Roadsid	e Trees - Protection	
Revised: _	12-6-12 Draft No. 11	
Introduced:	December 11, 2012	
Expires:	June 11, 2014	
Enacted:		
Executive: _		
Effective:		
Ch. Lav	ws of Mont. Co.	

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Councilmembers Berliner and Elrich

AN ACT to:

- (1) require a permit for certain activities affecting roadside trees;
- (2) require certain persons to pay into a roadside tree replacement fund under certain circumstances;
- (3) require the County Executive to adopt regulations specifying certain roadside tree protection, conservation, and replacement standards; and
- (4) generally amend the law regarding streets and roads.

By amending

Montgomery County Code Chapter 49, Streets and Roads Sections 49-35 and 49-36

By adding

Chapter 49, Streets and Roads Section 49-36A.

Boldface
Underlining
[Single boldface brackets]
Double underlining
[Double boldface brackets]

[Double boldface brackets]

* * *

Heading or defined term.

Added to existing law by original bill.

Deleted from existing law by original bill.

Added by amendment.

Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

1	Sec. 1.	Sections 49-35 and 49-36 are amended and Section 49-36A is
2	added as follo	ws:
3	49-35. [Perm	its for grading and construction] Right-of-way and roadside tree
4	work p	<u>ermit</u> .
5	(a) (i	1) A person must not construct any road, sidewalk, shared use path,
6		curb and gutter, driveway, or drainage structure[, or]; begin any
7		such construction (including clearing, grading, and tree
8		cutting)[,]; or perform any tree work on any roadside tree,
9		without a permit from the Director of Permitting Services. Any
10		permit issued for roadside tree work must comply with Section
11		49-36A.
12	(2	2) In this Section and Sections 49-36, 49-36A, and 49-37, unless
13		otherwise specified, Director refers to the Director of Permitting
14		Services and Department refers to the Department of Permitting
15		Services.
16		* * *
17	(b) <u>T</u>	he County Executive must collect a fee, set by Method 3 regulation,
18	<u>fo</u>	or each right-of-way and roadside tree work permit application.
19	<u>(c)</u>	* * *
20	[(c)] <u>(d)</u>	* * *
21	[(d)] <u>(e)</u>	Any violation of this Section is a Class A violation.
22	[(e)] <u>(f)</u>	[Half] The Director must refund half the fees required by this Section
23	[r	must be refunded] to the applicant if a permit is rejected or withdrawn
24	[ŗ	prior to the commencement of] before construction begins. If an
25	aj	oplicant proposes to undertake a project using materials, standards, or
26	sţ	pecifications superior to those required under this Article, the fees
27	cl	narged must be computed on the estimated cost of the project as if it

28		met t	hose re	equirements.							
29	[(f)]	(g)			*	*	*				
30	[(g)]	<u>(h)</u>			*	*	*				
31	49-36A.	Roac	lside t	ree work.							
32	<u>(a)</u>	<u>Defir</u>	nitions.	In this Sec	tion, t	he fo	llowing	<u>word</u>	ls <u>have</u>	the me	anings
33		indic	ated:								
34		<u>Certi</u>	fied ar	borist means	a per	son w	ho is c	<u>ertifie</u>	d <u>as an</u>	arborist	by the
35		Inter	nationa	l Society of	Arbor	icultur	<u>e or w</u>	ho the	Direct	or finds	has an
36		<u>equiv</u>	<u>valent l</u>	evel of experi	ience :	and tra	ining.				
37		<u>Critic</u>	cal <u>roc</u>	ot zone means	s the r	ninim	um are	a bene	ath a t	ree (typi	cally a
38		conce	entric o	circle not les	s thar	<u>1.5</u>	feet pe	r dian	neter/in	ch of th	ne tree,
39		meas	ured a	t 4.5 feet at	ove g	ground	level	that	must b	e prote	cted to
40		prese	rve su	fficient root	<u>mass</u>	to giv	e the	tree a	reason	able cha	ince of
41		long-	term s	urvival.							
42		Licer	ised tre	e <u>e expert</u> mea	ns a p	<u>erson</u>	license	d unde	er <u>Title</u>	5, Subti	<u>tle 4 of</u>
43		the Natural Resources Article of the Maryland Code or an							any suc	ccessor	
44		provision.									
45		<u>Pesti</u>	<i>cide</i> m	eans a:							
46		<u>(1)</u>	chem	ical or biolog	gical p	repara	tion us	<u>ed to k</u>	<u>ill, inh</u>	<u>ibit, or r</u>	<u>egulate</u>
47			grow	<u>th on a target</u>	ed pla	nt, pla	nt <u>spor</u>	<u>e, or p</u>	lant see	ed, includ	<u>ding:</u>
48			<u>(A)</u>	an herbicide	33						
19			<u>(B)</u>	an insecticio	<u>le;</u>						
50			<u>(C)</u>	a tree growt	h regu	ılator;	<u>and</u>				
51			<u>(D)</u>	a fungicide;	or						
52		<u>(2)</u>	subst	ance or mixtu	re of	<u>substa</u>	nces in	<u>tended</u>	<u>l:</u>		
53			<u>(A)</u>	to prevent, o	destro	y, repe	<u>el, or m</u>	itigate	a pest;		
54			<u>(B)</u>	for use as a	plant 1	regula	tor, def	oliant,	or des	iccant; o	<u>r</u>

55			(C) for use as a spray adjuvant, such as a wetting agent or
56			adhesive.
57		Reco	mmended County tree list means a list of trees approved by the
58		Direc	etor after consulting the Chief of Tree Maintenance in the
59		Depa	artment of Transportation. The recommended tree list must include
60		<u>each</u>	tree that the Department identifies as suitable for planting on
61		speci	fic sites and conditions in the right-of-way of a public road.
62		Road	dside tree means any single-stem plant that has a woody stem or
63		trunk	that grows all, or in part, in the right-of-way of any County or
64		State	public road or shared use trail. Roadside tree includes the tree's
65		critic	al root zone.
66		<u>Tree</u>	work means any activity affecting a roadside tree, including:
67		<u>(1)</u>	removal of a roadside tree or a remaining stump;
68		<u>(2)</u>	planting pruning, root-pruning, or trimming a roadside tree;
69		<u>(3)</u>	application of pesticide directly to or in the critical root zone of a
70			roadside tree;
71		<u>(4)</u>	protection of a roadside tree; or
72		<u>(5)</u>	treatment that may adversely affect the health or growth of a
73			roadside tree.
74	<u>(b)</u>	<u>Appli</u>	icability; exceptions.
75		<u>(1)</u>	The following activities do not require a right-of-way and
76			roadside tree work permit:
77			(A) cutting or clearing a public utility right-of-way or land for
78			an electric generating station licensed under Sections 7-
79			204, 7-205, 7-207, or 7-208 of the Public Utilities Article
80			of the Maryland Code, or any successor provision, if:

81			(i) any required certificate of public convenience and
82			necessity has been issued under Section 5-1603(f) of
83			the Natural Resources Article of the Maryland Code
84			or any successor provision; and
85			(ii) the cutting or clearing is conducted in a way that
86			minimizes the loss of forest;
87		<u>(B)</u>	routine maintenance of a public utility right-of-way; or
88		<u>(C)</u>	cutting or clearing a public utility right-of-way or land for
89			a new transmission or distribution line.
90	<u>(2)</u>	<u>A</u> <u>lic</u>	censed tree expert need not obtain a permit for work
91		perfo	ormed on:
92		<u>(A)</u>	a tree that is uprooted or truncated because of a storm or
93			vehicular collision;
94	,	<u>(B)</u>	a tree branch that is broken and contacts a telephone, cable
95			television, electric power, or other wire carrying electric
96			current; or
97		<u>(C)</u>	<u>a tree or tree branch that a certified arborist or licensed tree</u>
98			expert finds is endangering a person or property.
99	<u>(3)</u>	A ce	ertified arborist or licensed tree expert who provides tree
100		<u>work</u>	under paragraph (2) must, within one week after an action
101		<u>is</u> tak	ten, give the Department:
102		<u>(A)</u>	notice of the property address, if available, and general
103			area where the action was taken; and
104		<u>(B)</u>	a proposed plan to upgrade the work, if necessary, to the
105			tree work standards in this Section and applicable
106			regulations.

107			<u>The</u>	Department must approve, modify, or reject the proposed
108			plan,	after reviewing the actions taken, within 14 days after
109			recei	ving the information. If the Department does not act on the
110			propo	osed plan within 14 days, the plan is approved by default.
111			The I	Department may require further information, and may extend
112			this •	deadline once for an additional 15 days in extenuating
113	•		circu	mstances. The Director also may extend this deadline at the
114			reque	est of the applicant.
115	<u>(c)</u>	Right	t-of-wa	y <u>and roadside tree</u> work permit required.
116		(1)	The I	Department must not issue a building or related permit to an
117			appli	cant for any demolition, clearing, pre-construction activity,
118			const	ruction, or development that is likely to result in the
119			<u>trimn</u>	ning, pruning, root-pruning, cutting, removal, or injury of a
120			roads	ide tree unless the applicant first obtains a right-of-way and
121			roads	ide tree work permit from the Department.
122		<u>(2)</u>	A rig	ht-of-way and roadside tree work permit is required for any
123			tree v	vork on a utility located in a right-of-way, such as a:
124			<u>(A)</u>	sewer;
125			<u>(B)</u>	water or gas pipe;
126			<u>(C)</u>	storm drain;
127			<u>(D)</u>	electric, telephone, or television cable or conduit;
128			<u>(E)</u>	sidewalk;
129			<u>(F)</u>	driveway;
130			<u>(G)</u>	sump pump;
131			<u>(H)</u>	gutter outflow line; or
132			<u>(I)</u>	roadway or similar structure.
133		<u>(3)</u>	A pe	rson may receive a right-of-way and roadside tree work

134			perm	it to perform tree work if the person:
135			<u>(A)</u>	holds title to the land where the roadside tree is located;
136			<u>(B)</u>	owns property abutting the right-of-way at the point where
137				the tree is located
138			<u>(C)</u>	is a government agency that has an easement for the public
139				right-of-way where the tree is located;
140			<u>(D)</u>	is responsible for providing tree care to the tree; or
141			<u>(E)</u>	is an authorized agent of any of these.
142	<u>(d)</u>	<u>Pern</u>	<u>iit issu</u>	ance and administration.
143		<u>(1)</u>	After	receiving an application for a right-of-way and roadside
144			tree y	work permit, the Department may meet with the applicant
145			and c	onduct an on-site examination of the proposed tree work.
146		<u>(2)</u>	<u>The</u>	Department should consult with the Chief of Tree
147			Main	tenance in the Department of Transportation regarding any
148			appli	cation under which the applicant would perform tree work.
149		<u>(3)</u>	The]	Department may issue a permit if the applicant shows that
150			the p	roposed tree work is necessary to:
151			<u>(A)</u>	protect the health of the tree;
152			<u>(B)</u>	eliminate or reduce a hazard to property, public safety, or
153				health;
154			<u>(C)</u>	improve or prevent a deteriorated tree condition;
155			<u>(D)</u>	improve the overall appearance of the right-of-way; or
156			<u>(E)</u>	carry out a development which has received all other
157				applicable development approvals.
158		(4)	The I	Department may issue:

159			<u>(A)</u>	a permit for a specific tree or group of trees for specific
160				tree work for a term not to exceed 1 year after the permit is
161				issued; and
162			<u>(B)</u>	a permit for a comprehensive and continuing program of
163				general tree work.
164		<u>(5)</u>	A per	rmit issued under paragraph (4)(B) must specify the types of
165			tree v	work it covers, as allowed by the license of the person who
166			will s	upervise the program.
167		<u>(6)</u>	If the	Department denies a permit application, the Department
168			must	notify the applicant of the reason.
169		<u>(7)</u>	The I	Department may:
170			<u>(A)</u>	modify any term or condition of a permit to best achieve
171				the objectives of this Article; or
172			<u>(B)</u>	suspend or revoke a permit if the holder violates a
173				condition of the permit or a provision of this Section or the
174				Natural Resources Article of the Maryland Code.
175	<u>(e)</u>	<u>Tree</u>	<u>work p</u>	erformance; inspection; replacement.
176		<u>(1)</u>	Each	permittee must take all necessary measures to protect a
177			roads	ide tree from damage during all phases of clearing,
178			const	ruction, or development of a building or other structure,
179			inclu	ding installing protective fencing, avoiding soil compaction,
180			and p	rotecting critical root zones.
181		<u>(2)</u>	A pe	rmittee must repair any damage a tree sustains during
182			const	ruction or development, including any broken limb, root, or
183			scarre	ed trunk, and any damage caused by soil compaction.
184		<u>(3)</u>	<u>(A)</u>	Before any bond filed with the Department under this
185				Chapter is released, or (if no bond has been filed) before

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any certificate of occupancy or similar final approval is issued, the Department must inspect each affected roadside tree to determine, after consulting the Chief of Tree Maintenance in the Department of Transportation, whether the tree has a reasonable chance of achieving the typical maximum age of a roadside tree in that location.

- (B) If the Department does not find that an affected tree has a reasonable chance of achieving the typical maximum age of a roadside tree in that location, or if the permittee has removed a roadside tree, the Department must require the permittee to pay an amount set by regulation into a tree replacement fund maintained by the Department of Transportation.
- (C) The amount of payment must be set by Method 3 regulation; must be proportionate to the cost of replacing each affected tree, using a replacement ratio specified by regulation that takes into account the survival rate of newly-planted trees; must be computed according to the size of the affected tree; may consider the species, age, rarity, and historical value (if any) of the affected tree; and must not be less than \$35 per circumference/inch of the affected tree.
- (D) The permittee must pay the required amount within 30 days after the Director notifies the permittee that the payment is required. The Director may treat any unpaid funds as a lien on the property where the affected tree is located, and must not issue a certificate of occupancy or

213				similar final approval for the site until full payment is
214				received.
215	<u>(f)</u>	<u>Use</u>	of pesti	<u>cides.</u>
216		<u>(1)</u>	Any	permittee who applies a pesticide directly to a roadside tree
217			must	be certified and licensed as required by the State
218			Depa	rtment of Agriculture, and must comply with applicable
219			state	regulations.
220		<u>(2)</u>	Any	permittee who applies a pesticide must only use a pesticide
221			<u>that</u>	is registered for that use by the U.S. Environmental
222			Prote	ction Agency and the State Department of Agriculture. Any
223			perm	ittee who applies a pesticide must follow the manufacturer's
224			<u>label</u>	directions for proper use.
225		<u>(3)</u>	Befor	re applying a pesticide, a permittee must notify the
226			Depa	rtment of the approximate time and place of application.
227		<u>(4)</u>	<u>Unle</u> :	ss the Department directs otherwise, a permittee must not
228			apply	an herbicide to a tree if the tree is 6 feet tall or higher.
229		<u>(5)</u>	A pe	rmittee must remove dead plant material resulting from the
230			appli	cation of an herbicide if removal is necessary for safety
231			reaso	ns.
232		<u>(6)</u>	A pe	rmittee must take reasonable precautions in selecting and
233			apply	ring a pesticide on or near a roadside tree to:
234			<u>(A)</u>	avoid the use of an herbicide on vegetation that contributes
235				to soil retention, especially at a highway cut or fill and any
236				other area with a steep slope; and
237			<u>(B)</u>	prevent stream pollution and damage to any adjoining
238				property.
239	(g)	Road	side tr	ee planting.

240		<u>(1)</u>	Any t	ree that is planted on a public right-of-way must be of a
241			specie	es and variety from the recommended County tree list and
242			<u>must</u>	conform to the American Standard for Nursery Stock or
243			standa	ards that the Director identifies as equivalent.
244		<u>(2)</u>	Each	roadside tree planting must comply with a planting plan
245			appro	ved by the Department after consulting the Chief of Tree
246			Maint	enance in the Department of Transportation. The planting
247			<u>plan</u> n	nust cover:
248			<u>(A)</u>	stump removal, including a requirement to fill in any
249				resulting hole;
250			<u>(B)</u>	size and type of planting stock;
251			<u>(C)</u>	planting specifications;
252			<u>(D)</u>	spacing;
253			<u>(E)</u>	species;
254			<u>(F)</u>	proximity to overhead wires;
255			<u>(G)</u>	care and maintenance; and
256			<u>(H)</u>	any other site consideration.
257	<u>(h)</u>	Regu	lations.	The County Executive must adopt regulations under
258		Meth	od 2 th	at are at least as stringent as applicable state roadside tree
259		stand	ards an	d requirements. These regulations may specify further:
260		<u>(1)</u>	criteri	a for right-of-way and roadside tree work permit issuance;
261		<u>(2)</u>	<u>roadsi</u>	de tree work standards and practices, including
262			constr	ruction practices that will minimize damage to roadside
263			trees;	
264		<u>(3)</u>	criteri	a for the use of pesticides; and
265		<u>(4)</u>	roadsi	de tree planting requirements.

LEGISLATIVE REQUEST REPORT

Bill 41-12 Streets and Roads – Roadside Trees - Protection

DESCRIPTION: Would require certain applicants to obtain a permit for certain

roadside tree activities as part of the existing right-of-way permit that the Department of Permitting Services issues; would authorize the Department of Transportation to create a tree replacement fund to pay for needed roadside trees; and would direct the County Executive to adopt regulations further specifying roadside tree work standards

PROBLEM: Need to better protect and maintain roadside trees in County rights-

of-way.

GOALS AND To authorize the County to supplement state regulation and

OBJECTIVES: protection of roadside trees.

COORDINATION: Departments of Permitting Services, Transportation, Environmental

Protection

FISCAL IMPACT: To be requested.

ECONOMIC To be requested. **IMPACT:**

EVALUATION: To be requested.

EXPERIENCE To be researched.
ELSEWHERE:

SOURCE OF Michael Faden, Senior Legislative Attorney, 240-777-7905; **INFORMATION:** Amanda Mihill, Legislative Attorney, 240-777-7815

APPLICATION To be researched. WITHIN

PENALTIES: Class A.

MUNICIPALITIES:

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MEMORANDUM

January 14, 2013

TO:

Nancy Navarro, President, County Council

FROM:

Jennifer A. Hughes, Director, Office of Management and Budget

Joseph F. Beach, Director, Department of Finance

SUBJECT:

Council Bill 41-12 - Streets and Roads - Roadside Trees - Protection

Please find attached the fiscal impact statement and economic impact statement for the above-referenced legislation.

JAH:dh

c: Kathleen Boucher, Assistant Chief Administrative Officer Lisa Austin, Offices of the County Executive Joy Nurmi, Special Assistant to the County Executive Patrick Lacefield, Director, Public Information Office Joseph F. Beach, Director, Department of Finance Michael Coveyou, Department of Finance Bob Hoyt, Department of Environmental Protection Art Holmes, Department of Transportation Diane Schwartz Jones, Department of Permitting Services Alex Espinosa, Office of Management and Budget Amy Wilson, Office of Management and Budget Dennis Hetman, Office of Management and Budget Ayo Apollon, Office of Management and Budget

Fiscal Impact Statement Council Bill 41-12, Streets and Roads – Roadside Trees - Protection

1. Legislative Summary

The proposed bill requires certain applicants to obtain a permit for certain roadside tree activities as part of the existing right-of-way permit issued by the Department of Permitting Services (DPS); authorizes the Department of Transportation (DOT) to create a tree replacement fund to pay for needed roadside trees; and directs the County Executive to adopt regulations further specifying roadside tree work standards.

The Department of Permitting Services will administer the law. The Department of Transportation's Chief of Tree Maintenance will manage the consultations pertaining to a recommended county tree list that will include each tree the Department identifies as suitable for planting on specific sites and conditions in the right-of-way of a public road.

- 2. An estimate of changes in County revenues and expenditures regardless of whether the revenues or expenditures are assumed in the recommended or approved budget. Includes source of information, assumptions, and methodologies used.
- The Department of Permitting Services (DPS) estimates additional staffing will be necessary to meet the required reviews and inspections:
 - 1 Certified Arborist (Grade 26)
 - .25 Senior Permitting Services Specialist (Grade 26)
 - 2 Senior Permitting Services Inspectors (Grade 23)
 - .30 Senior Permit Technician (Grade 19)

First year expenditures are projected at \$347,075 consisting of \$258,687 in personnel costs and \$88,388 in operating costs of which \$71,464 are one-time costs for vehicles and equipment. DPS estimates the bill will generate an additional 500 permits per year at a minimum of \$135 per permit for projected additional annual revenues of \$67,500. DPS has indicated they can absorb the fractional positions within existing staff.

- The Department of Environmental Protection (DEP) does not anticipate any measurable fiscal impact from the proposed bill.
- The Department of General Services (DGS) estimates the cost of an average county project will increase between \$2,000 and \$12,500 with consultant costs comprising an estimated \$1,500 to \$5,000 per project and construction costs an estimated \$500 to \$7,500 per project. DGS notes it will take several iterations of the proposed projects in order to accurately project a predictable cost. For the purpose of the FY15-20 CIP, each project will be budgeted and scheduled using the high end projections given implementation of the bill. DGS estimates permit fee costs of \$250 to \$1,500 per project and assumes five project starts per year.
- The Department of Transportation (DOT) does not anticipate additional costs associated with the proposed changes. Projects that currently need NRI/FSD and forest conservation plan (FCP) approval through M-NCPPC will continue to follow the current permit issuance process and will therefore be exempt from requirements of the proposed bill. Any projects small enough to be covered under the proposed bill of 40,000 square feet and less will be required to have tree replacement and stump grinding or tree protection. All of these activities are currently completed on most DOT projects of this



size. Montgomery County Code, Chapter 49 exempts DOT from the permit process when conducting routine tree maintenance and emergency tree maintenance in the County right-of-way. Consequently, this bill will have little or no effect on DOT's tree maintenance programs.

The proposed bill creates a Tree Replacement Fund for fees collected as a result of tree disturbance and as the source of funds to pay for needed roadside trees. DOT would manage this fund. The tree replacement fund would have additional work hours attributed to office staff to maintain the fund and to the field operations portion of the planting program. DOT has a \$100,000 annual planting program where the additional tree planting completed as a consequence of the replacement fund can be implemented into the current program efficiently and with relative ease and negligible costs. With respect to revenue, DOT has indicated the number of payments to the tree fund cannot be predicted.

- 3. Revenue and expenditure estimates covering at least the next 6 fiscal years.
- DPS projects expenditures of \$347,075 during year one and \$276,331 annually thereafter for a six year total of \$1,728,730. The bill is estimated to generate an additional 500 permits per year at a minimum of \$135 per permit for projected additional annual revenues of \$67,500 or \$405,000 for six years.
- DGS estimates the cost of an average county project will increase between \$2,000 and \$12,500 for a six year total between \$12,000 and \$75,000. DGS notes it will take several iterations of the proposed projects in order to accurately project a predictable cost.
- 4. An actuarial analysis through the entire amortization period for each bill that would affect retiree pension or group insurance costs.

Not applicable. The proposed bill does not affect retiree pension or group insurance costs.

5. Later actions that may affect future revenue and expenditures if the bill authorizes future spending.

The proposed bill requires the County Executive to amend the law regarding streets and roads and adopt regulations that are at least as stringent as applicable state roadside tree standards and requirements specifying road side tree protection, conservation, and replacement standards. The County Executive's amendments in addition to potential state actions may cause expenditures to change on imposed mandatory requirements particularly if the County adopts requirements that are more stringent than statewide requirements.

6. An estimate of the staff time needed to implement the bill.

DPS estimates additional staffing will be necessary to meet the required reviews and inspections:

- 1 Certified Arborist (Grade 26)
- .25 Senior Permitting Services Specialist (Grade 26)
- 2 Senior Permitting Services Inspectors (Grade 23)
- .30 Senior Permit Technician (Grade 19)

For the certified arborist job class the enactment of the bill includes an additional 1,550 hours of time or the equivalent of 1 work year.

- 150 hours or ½ hour per plan for review of roughly 300 existing DNR permits for tree removal
- 500 hours or ½ hour per plan for review of roughly 1,000 existing ROW and sediment control permits that affect critical root zone
- <u>250 hours</u> or ½ hour per plan for review of approximately 500 existing activities not currently requiring a DPS ROW or sediment control permit such as house additions, plumbing, and utility activities outside of the right of way
- 300 hours for blanket permits as specified in the proposed bill.
- <u>250 hours</u> for administration of exceptions as specified in the proposed bill for emergency work and certain utility work
- <u>100 hours</u> to work with other agencies on administration, technical support, construction standards and training

For the 2 senior permitting inspector positions the enactment of the bill includes an additional 3,050 hours of time for inspection staff or the equivalent of 2 work years.

- <u>1,500 hours</u> or 1.5 additional inspections for roughly 1,000 existing ROW and sediment control permits that affect critical root zone
- 1,000 hours or 2 inspections per permit for approximately 500 existing activities not currently requiring a DPS ROW or sediment control permit such as house additions, plumbing, and utility activities outside of the right of way
- 300 hours for blanket permits
- 250 hours for administration of exceptions for emergency work and certain utility work

7. An explanation of how the addition of new staff responsibilities would affect other duties.

DPS projects the need for 3 additional staff to meet the required number of reviews and inspections. DPS will absorb the fractional positions within existing staff.

8. An estimate of costs when an additional appropriation is needed.

No additional appropriation is required in FY13. In FY14 and beyond additional appropriation will be required to cover estimated costs for DPS (\$276,331). Additional costs for DGS (\$75,000) will be reflected in the cost of CIP projects. Costs will be offset by increased revenues.

9. A description of any variable that could affect revenue and cost estimates.

Article I, Section 49-35 (b) states the County Executive must collect a fee for each right-of-way and roadside tree work permit. This fee would be set by method 3 regulation and must be proportionate to the cost of replacing each affected tree using a replacement ratio specified by regulation that takes into account the survival rate of newly planted trees; must be computed according to the size of the affected tree, may consider the species, age, rarity, and historical value (if any) of the affected tree; and must not be less than \$35 per circumference/inch of the affected tree. All listed fee calculation variables have a potential impact on revenue estimates.

The proposed bill also defines a recommended County list of approved trees. Any tree that is planted on a public right-of-way must be a species and variety from the

recommended County tree list and must conform to the American Standard for Nursery Stock. The breadth of criteria for an approved tree will affect the volume of permits and thereby corresponding revenues and cost estimates.

DOT has indicated the number of payments to the tree fund cannot be predicted.

10. Ranges of revenue or expenditures that are uncertain or difficult to project.

See #9

11. If a bill is likely to have no fiscal impact, why that is the case.

Not applicable.

12. Other fiscal impacts or comments.

Not applicable.

13. The following contributed to and concurred with this analysis:

Rick Brush, Department of Permitting Services; Donald Scheuerman Jr., Department of General Services; Stan Edwards, Department of Environmental Protection; R. Keith Compton, Department of Transportation; Brett Linkletter, Department of Transportation; Amy Wilson, Office of Management and Budget; Dennis Hetman, Office of Management and Budget

Jennifer A Hughes, Director

Office of Management and Budget

(17)

Economic Impact Statement

Council Bill 41-12 Streets and Road, - Roadside Trees - Protection

Background:

This proposed legislation would:

- require a permit for certain roadside tree activities as part of the existing right-ofway permit issued by the Department of Permitting Services (DPS);
- authorize the Department of Transportation (DOT) to create a tree replacement fund to pay for needed roadside trees;
- direct the County Executive to adopt regulations further specifying roadside tree work standards;
- amend Chapter 49, Sections 49-35 and 49-36, of the Montgomery County Code;
- require the Department of Permitting Services to administer the law; and
- require the Department of Transportation's Chief of Tree Maintenance to manage
 the consultations pertaining to a recommended county tree list that will include
 each tree the Department identifies as suitable for planting on specific sites and
 conditions in the right-of-way of a public road.
- 1. The sources of information, assumptions, and methodologies used.

Estimates of permit activity, permit costs, and additional development costs as a result of the subject legislation per the Departments of Permitting Services, Transportation, and General Services (see Fiscal Impact Statement).

2. A description of any variable that could affect the economic impact estimates.

The number of projects subject to the new permitting requirements, the cost of permit fees, and the additional consultation and construction costs required to comply with the terms of the subject legislation and resulting regulations.

3. The Bill's positive or negative effect, if any on employment, spending, saving, investment, incomes, and property values in the County.

Based on preliminary estimates of permit costs, additional development costs, and the number of projects subject to the new permitting requirements, the legislation is not expected to have a material or quantifiable impact on employment, spending, saving, investment income, or property values in the County. Development costs may increase based on the legislation because of the permit fees and the costs of compliance with the legislation. The cost per project will vary based on the location, scope, nature, and other circumstances of each project. However, using the estimate of the potential number of new permits from DPS and the range of cost impact per County project by DGS the table below indicates a range of potentially increased development costs.

Economic Impact Statement

Council Bill 41-12

Streets and Road, - Roadside Trees - Protection

	Number of					•	Fotal Costs Per oject (including
	Permits	Permit Fee	Tota	l Permit Fees	Costs 1	Per Project	Fees)
Low Range	500	\$ 135	\$	67,500	\$	2,000	\$ 1,067,500
High Range	500	\$ 135	\$	67,500		12500	\$ 6,317,500

4. If a Bill is likely to have no economic impact, why is that the case?

See item #3.

5. The following contributed to and concurred with this analysis: David Platt and Mike Coveyou, Finance and Richard Brush, Department of Permitting Services.

Joseph F. Beach, Director

Department of Finance